

## Global Money Notes #31

### U.S. Dollar Libor and Swap Line Rollovers

The market's concerns over the upcoming swap line maturities are overdone: in our view, the maturities this month will pass without any major market impact.

The current state of dollar funding markets reminds us of a bathtub full of toys, with the faucet still running and the drain at the bottom open: there is some drama developing at the bottom, as a whirlpool coming out of nowhere starts to suck some little toys in – balances in the Treasury general account (TGA) reach a record \$1.5 trillion and the o/n fed funds rate ticks up a massive basis point.

The water level in the tub – the total amount of reserves in the banking system – begins to fall. But then the use of the o/n repo facility suddenly begins to rise – the faucet is being turned up on demand, and that's a good thing. In this context, we don't understand why the market is worried about the use of the repo facility: you got the standing facility you were asking for, so just use it and don't worry; and you got something even cooler – a standing dollar swap line at a low rate. With these facilities, bill supply, rising TGA balances and swap line rollovers don't matter: if the water level drops, the faucet will be turned up – on demand.

Regarding swap line rollovers we'd make two observations.

First, if the foreign banks that took dollars through the swap lines in late March still need those dollars, they will likely roll them with the Fed as the swap lines are still cheaper than the FX swap market at the three-month point. The fact that the CD market trades cheaper than the swap lines doesn't mean too much, as chunky funding needs typically get done via FX swaps, not in the CD market.

Second, if the foreign banks that took dollars through the swap lines in late March no longer need those dollars, their payback will mean less lending of dollars by banks in the ultra-short segments of the FX swap market, where dealers borrow to provide FX hedges to institutional investors in Japan and Europe. But if that will happen, dealers will simply shift their funding from banks to the Fed.

What goes up, must come down, and with the Fed's standing liquidity facilities, what drains from the tub, will surely flow back in – at a fixed price, on demand.

Because the dollars taken via the swap lines are "broadcast" by central banks through cross-currency repos, the swap lines make foreign sovereign bonds and U.S. dollars fungible. BTPs are the biggest beneficiaries of this fungibility.

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Starting this week, some of the three-month U.S. dollar loans that foreign banks borrowed from the Fed's dollar swap lines during the last two weeks of March will begin to mature. By the end of June, over \$350 billion of these loans will have matured. FX swaps with the BoJ and the ECB account for the bulk of these maturities at \$175 billion and \$140 billion, respectively, and smaller central banks account for the remainder (see Figures 1 and 2).

The market is concerned about the following:

given that it's now "cheaper" to tap the unsecured funding market and the FX swap market than to tap the Fed's swap lines, will U.S. dollar Libor-OIS and FRA-OIS spreads widen as banks shift their funding from the Fed back to the market, and if yes, by how much?

Before getting into the details, we'd make two high level observations.

First, no one really knows whether the dollars that were borrowed via the swap lines during the last two weeks of March reflected precautionary demand by foreign banks – precautionary referring to a "deer in the headlights" moment for many bank treasurers.

Recall the market environment back then (see [here](#)): prime money market funds have lost \$150 billion in assets in the span of two weeks; unsecured funding markets were shut; and to fund their outflows, prime funds were asking banks to buy back their own funding.

In such an environment, banks' precautionary demand for dollars is presumably soaring, and the bulk of the \$350 billion borrowed via the swap lines the last two weeks of March most likely reflects that. But conditions in funding markets have normalized since then, which means that the reserves borrowed through the swap lines then are less needed now.

So the use of the swap lines may fall when the first wave of loans start to mature, potentially by as much as \$350 billion – the full amount of maturities – by the end of June.

A decline that big is not unrealistic, given the recent experience with other Fed facilities: for example, the combined use of the repo facility, the discount window, the PDCF and the MMLF declined from their recent peak by close to \$300 billion, as banks' and dealers' need to borrow temporary reserves fell as the Fed added permanent reserves through QE.

Second, whether foreign banks' demand for dollars was mostly precautionary or not, once the Fed's swap lines were drawn, reserves were added to the financial system. Banks didn't just let those reserves sit at the Fed, but have been diligently deploying them in the ultra-short segment of the FX swap market – at the tom-next and one-week points.

The borrowers on the flipside of these trades were primary dealers that used this funding to lend at longer-dated points in the FX swap market – typically at the three-month point – to meet the hedging needs of insurers and pension funds in Japan and northern Europe.

Thus, from our perspective, the real question isn't how banks will refinance their maturing swap line loans as they may not, but how dealers will refinance their FX swap books as banks lend less at the ultra-short end as they pay back their swap line loans to the Fed.

Our concern is the same as the market's...

...what will swap line maturities do to term funding? But we don't see a big direct impact from banks swapping public term funding for private term funding, nor an indirect impact from changes at the ultra-front end of the FX swap market rippling out to term segments.

We explore the difference between the two perspectives in three steps: first, we explain the "plumbing" of tapping the swap lines; second, we gauge the price of tapping the lines and then review how market prices drove the quantities borrowed through the swap lines; finally, we conclude that BTPs are the big winner of the current regime of "war finance" and the o/n repo facility will ensure that swap line maturities won't cause funding stresses.

Plumbing. Prices. Quantities. Let's begin...

## Part I – Plumbing

Relative to the plumbing behind plain-vanilla FX swap transactions, the plumbing behind tapping the Fed's swap lines are complex. The steps involved in FX swap transactions are:

sell U.S. dollars for foreign currency spot today, take your foreign currency and reinvest it in a central bank deposit, repo or bills for say three months, and sell the future value of your foreign currency investment at today's three-month forward exchange rate, also today.

From a bank's balance sheet perspective, the FX swap transaction is just an asset swap where the bank simply swaps a deposit at the Fed for a deposit at a foreign central bank.

While the central bank deposit swap does not change the bank's balance sheet size, there is a 40 bps notional balance sheet add-on on the FX forward leg of the transaction (technically it's called "PFE" or potential future exposure). However, this notional add-on is so very small that we can consider the balance sheet impact of FX forwards *de minimis*.<sup>1</sup>

Once the trade is done, no margining is involved over the life of the FX swap.

Tapping the Fed's dollar swap lines through a foreign central bank is a bit more complex, and involves up to four steps ("up to" because not every bank has to take all four steps):<sup>2</sup>

- (1) Raise foreign currency funding (in an amount equal to the dollars you need)
- (2) Raise foreign currency collateral (with the cash you just raised above)
- (3) Fund the haircut (the "ticket" to tap dollar auctions at your local central bank)
- (4) Raise dollars at OIS + 25 bps

Using foreign currency bonds to get dollars means that banks tap the swap lines through cross-currency repos, not through FX swaps, as assumed by many. More precisely, the FX swap is between the Fed and foreign central banks, but foreign central banks "broadcast" the dollars they get from the Fed to local banks through cross-currency repos.

Unlike plain-vanilla FX swaps, there is also a margining aspect to cross-currency repos.

For example, if the spot FX value of the foreign currency collateral that's backing the dollar loans falls by 10% due to a spot FX move, a bank would have to post 10% more collateral to the central bank so that it's not in technical default on its cross-currency repo.

The costs involved in sourcing this additional collateral would have to be included in the all-in cost of tapping the swap lines, but because this component is unknown today – it depends of future FX moves – banks ignore it when gauging the cost of tapping the lines.

Let's now get into some specifics.

Paraphrasing Tolstoy, "every bank liquidity portfolio is liquid, but liquidity is a spectrum and every bank taps the swap lines in its own way". We noted a few paragraphs above that tapping the swap lines can involve up to four steps, but depending on each foreign bank's own "social" circumstance, tapping the swap lines can involve fewer steps. In some cases, tapping the swap lines involves only one step. In turn, the number of steps a bank has to take to tap the swap lines is important because it determines the cost of the swap lines.

We next turn to a review of the factors that determine how many steps a foreign bank has to take to tap the swap lines and then review the balance sheet impact of taking these steps.

<sup>1</sup> The 40 bps add-on means that on a \$100 million FX forward trade, a bank would book a \$400,000 notional add-on.

<sup>2</sup> We will explain overleaf the factors that determine the number of steps that a bank has to take to tap the swap lines.

## Tolstoy and Liquidity

"No Excess"		"Excess Cash"		"Excess Collateral"		"Preserve"		"No Frills"		"Market Rate"	
-		Cash <sub>¥</sub>		Cash <sub>¥</sub>	JGB	Cash <sub>¥</sub>	JGB	Cash <sub>¥</sub>	JGB	Cash <sub>¥</sub>	JGB

Source: Credit Suisse

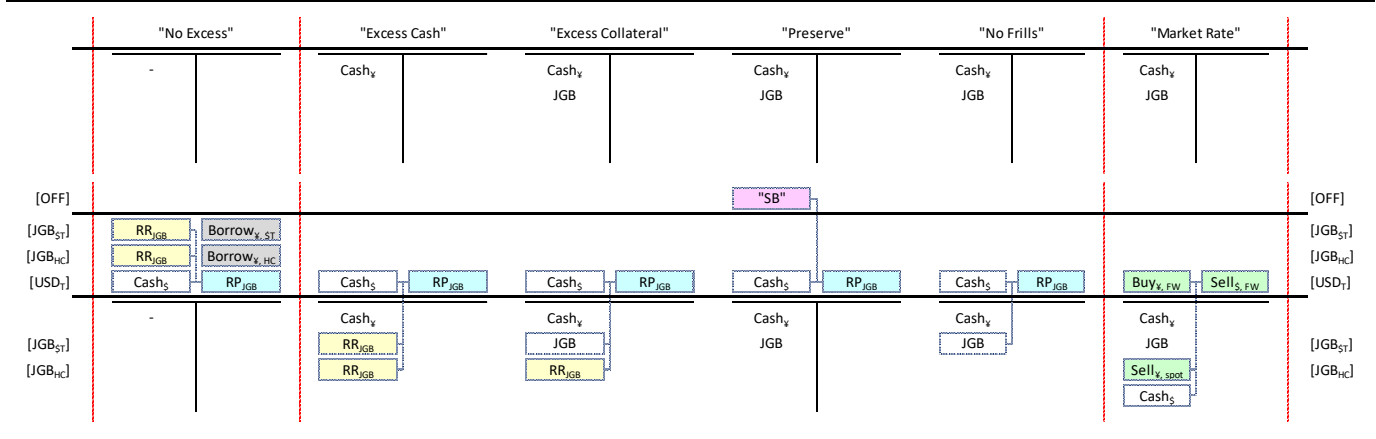
The exhibit above shows six positions that a bank – let's assume a Japanese bank – can start from when trying to raise U.S. dollars. Going from left to right, the positions are:

- (1) **"No Excess"**: this case refers to a bank that doesn't have reserves at the BoJ in excess of its intraday liquidity needs or Japanese government bonds (JGBs) in excess of its LCR needs, so it will have to go through the first three steps to tap the swap lines, i.e. raise yen cash, raise JGBs and fund the haircut. Because megabanks are more than compliant on their intraday liquidity needs and LCRs, this example likely represents the situation of regional and Shinkin banks in Japan.
- (2) **"Excess Cash"**: this is a bank that has lots of excess yen reserves at the BoJ but no JGBs, so the only step it will have to take to raise the target dollar amount is raise enough JGBs to cover the target amount and the haircut to tap the BoJ. Here we would invoke James Sweeney and Manmohan Singh's notion that collateral is king, as sometimes you can only do things with collateral, not cash – in this case, you need JGBs to tap the lines, not reserves (see [here](#) and [here](#)).<sup>3</sup>
- (3) **"Excess Collateral"**: this is a bank that has both excess yen reserves and JGBs, so it will have to raise only a bit of collateral to cover the haircut to tap the BoJ.
- (4) **"Preserve"**: this is a bank whose treasurer prefers not to touch the structure of the bank's liquidity portfolio – it doesn't want to spend reserves or encumber JGBs – so it will borrow the JGBs for a small fee in the unsecured collateral market where regional banks lend to megabanks (there is no government involvement). Like in the previous two cases, the bank will take only two steps to tap swap lines: borrow JGBs to cover the target dollar amount and the haircut to tap the BoJ – but in contrast to the previous two cases, the bank's reserve balances at the BoJ and the encumbrance of its JGB portfolio didn't change. HQLA was preserved.
- (5) **"No Frills"**: this is a bank that's extremely flush with JGBs and is not subject to the LCR or other metrics – and so it is more flexible with its liquidity portfolio – and the only thing it will have to do to tap the swap lines via the BoJ is to pledge the JGBs it already has. There won't be additional costs like above in tapping the swap lines – only the Fed's "advertised" rate of OIS+25 bps, clean and simple.
- (6) **"Market Rate"**: this is a cash rich bank with lots of excess yen reserves at the BoJ that considers swapping its excess yen for dollars in the private FX swap market.

The exhibit overleaf expands on the above exhibit and plots the actual steps involved in tapping the swap lines in the first five cases and the market in the sixth. These steps are:

<sup>3</sup> To which we would answer that for a bank, collateral is superior to reserves only in circumstances where you need to tap central banks (central banks lend only collateralized), but in normal circumstances, reserves beat collateral, because when the FX swap market is functioning well, you need reserves at a central bank or, if you are a non-bank, positive balances in a bank deposit to do swaps, not collateral. Our point is that reserves and collateral are both key, but their relative importance shifts around depending on circumstances and depending on one's place in the hierarchy.

## The Steps Involved in Tapping the Swap Lines



Source: Credit Suisse

- "No Excess":** raise yen cash in unsecured markets in an amount equal to the U.S. dollars you need ( $Borrow_{¥, \$T}$  in grey color), and then raise collateral by lending the yen cash in the GC repo market ( $RR_{JGB}$  in cream color); repeat the same steps to fund the haircut needed to tap the swap lines through the BoJ ( $JGB_{HC}$  in white color); take all the collateral you raised above ( $RR_{JGB}$  in cream color), and pledge them to the BoJ ( $RP_{JGB}$  in blue color) to tap the swap lines for dollars ( $Cash_{\$}$  in white color) to cover your target dollar amount ( $USD_T$  in white as well).
- "Excess Cash":** unlike the previous example, which involved all four steps, this example involves only three steps. The bank already has the yen so it doesn't need to raise yen cash, only the collateral to cover the target dollar amount and the haircut to tap the dollar swap lines through the BoJ ( $RR_{JGB}$  in cream color and  $JGB_{\$T}$  and  $JGB_{HC}$  on the left-hand sidebar, respectively). The bank then takes all the collateral it raised in the above two steps and pledges it at the BoJ like before.
- "Excess Collateral":** unlike the prior example, which involved three steps, this example involves only two steps. Raise JGB collateral to fund the haircut to tap the swap lines through the BoJ ( $RR_{JGB}$  in cream color), and pledge that collateral and some pre-existing collateral to the BoJ to get the target dollars ( $JGB_{HC}$  and  $JGB_{\$T}$  on the left-hand sidebar and  $Cash_{\$}$  and  $USD_T$ , respectively).
- "Preserve":** like in the previous example, this example too involves only two steps. Borrow the JGBs from a regional bank for a fee in a "repo-style" transaction in an amount that covers the target dollars one needs and the haircut needed to access the swap lines through the BoJ ("SB" in pink color), and next pledge the borrowed collateral at the BoJ to get the target amount of dollars you need.
- "No Frills":** unlike any of the previous examples, there is only one step here – take some excess JGBs and pledge it at the BoJ and get the dollars you need.
- "Market":** unlike any of the previous examples, this example does not involve tapping the swap lines. It's a market-based FX swap transaction involving the spot purchase and simultaneous forward sale of U.S. dollars as discussed above.

These examples show that the first option is the most balance sheet intensive for banks, adding three new balance sheet layers and the others add only one balance sheet layer.<sup>4</sup>

<sup>4</sup> The low-balance sheet intensity of cases two to five can change as yen reserves are spent and JGBs are encumbered.

## Part II – Prices and Quantities

Let's next populate our balance sheets with prices.

The exhibits below and overleaf show the all-in cost of tapping the Fed's dollar swap lines through the BoJ and the ECB, respectively, for each of the five cases discussed above, alongside the sixth case which was tapping the FX swap market through a vanilla FX swap.

We used the following assumptions to populate the balance sheets:

- (1) For both the BoJ and the ECB we assume that banks raise unsecured funding at the three-month OIS rate and raise collateral through three-month GC repos.
- (2) For the BoJ we assume an average haircut on JGBs of 2% (see [here](#)).
- (3) For the ECB we assume that the European government bonds that most banks pledge as collateral are OATs, and assume an average haircut of 3% (see [here](#)).
- (4) For the BoJ we assume that banks pay 25 bps to borrow JGBs uncollateralized, and for the ECB we assume that banks pay 40 bps to get OATs uncollateralized.

We think these assumptions are realistic, but if the reader would like to make adjustments on the margin, the orange cells in the bottom right-hand corner provide the needed inputs:

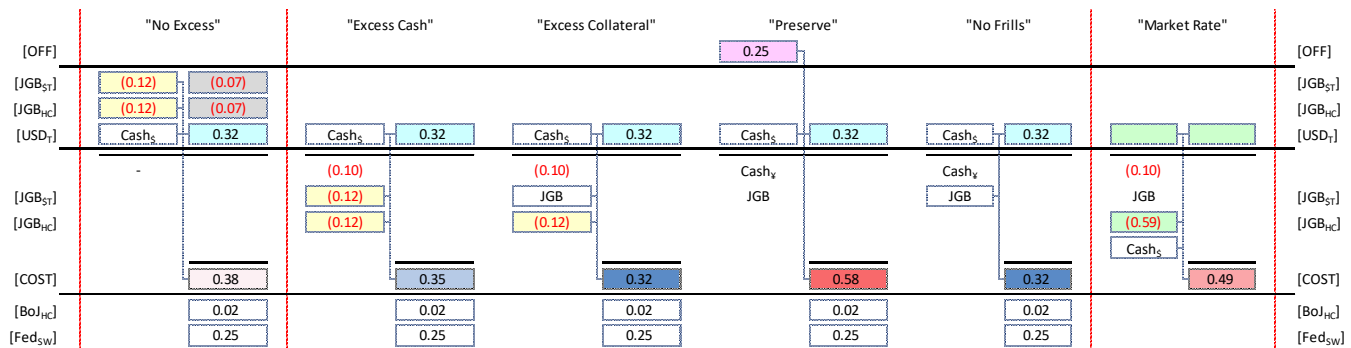
a backward looking average of o/n GC repo rates to switch term repo rates for o/n rates, if the reader wants to assume daily posting of collateral to central banks instead of term; and a CD spread over OIS to switch from raising cash at OIS flat to OIS plus a CD spread.<sup>5</sup>

None of these adjustment factors are big enough to change the conclusions emerging...

Plugging live market prices into our balance sheets show that in the case of Japan, collateral rich banks sitting on piles of JGBs are in the best position to tap the swap lines, paying only 32 bps for three-month dollars (the third and fifth balance sheets from the left). The next cheapest option is the second one at 35 bps, and the third cheapest option is the very first one – the case of a bank with no excess HQLA in its treasury – at 38 bps; the most expensive way of tapping the swap lines is by borrowing JGBs for a fee at 58 bps.

### Tapping the Swap Lines through the BoJ

Wednesday, June 10, 2020



BoJ: [https://www.boj.or.jp/en/mopo/measures/mkt\\_ope/operule02.htm/](https://www.boj.or.jp/en/mopo/measures/mkt_ope/operule02.htm/)  
 Fed: <https://apps.newyorkfed.org/markets/autorates/fixswap>

GC<sub>o/n</sub> : (0.09)  
 CD-OIS<sub>3M</sub> : 0.06

Source: Credit Suisse

<sup>5</sup> CD stands for certificate of deposit.





## Conclusions

Three conclusions emerge from our analysis.

First, in case that foreign banks do need the dollars they borrowed from the swap lines, the market's concerns about the coming wave of swap line loan maturities are overdone.

The dollar swap lines are still cheaper than the market and provide unlimited dollars at a "fixed" price. Tapping the swap lines does not carry the risk of not getting "done" at the prices posted on the screen. No one really knows the marginal liquidity of bank portfolios under Covid-19, and so refinancing chunky swap line rollovers in the market may run the risk of moving the FX swap market too much – where the small advantage of tapping the market becomes a big disadvantage. This is the type of tactical thinking that would explain why Japanese banks took one-week dollars from the Fed this [week](#) above market prices.

Thus, if foreign banks still need most of the dollars they borrowed through the swap lines during the dark days of late March, they will most likely roll their swap lines with the Fed – the market impact of this will be minimal both in the ultra-short and three-month segments.

Second, in case that foreign banks don't need the dollars borrowed from the swap lines, the market's concerns about the coming wave of swap line maturities are overdone too.

Here, the relevant dynamic is that as foreign banks pay off their maturing swap line loans, they will lend less at the ultra-short tom-next and one week points in the FX swap market, and the loss of that funding will upset the recent stability of rates at the ultra-short end, which will then ripple out on the FX swap curve and push three-month and longer-dated FX swap implied funding rates, unsecured CD rates and ultimately U.S. dollar Libor higher.

But with all due respect, who cares if we lose foreign banks as large, marginal lenders of borrowed reserves when we have a quasi-standing repo facility where dealers can take borrowed reserves from the Fed at 10 bps. We would simply go from dealers taking borrowed reserves from foreign banks through short-dated FX swaps, to dealers taking borrowed reserves from the Fed directly. It would actually cost dealers less to fund their FX swap books with the o/n repo facility as the Fed offers reserves at IOR flat, whereas foreign banks lend their reserves via short-dated FX swap trades at IOR + a small spread.

Thus, if foreign banks no longer need the U.S. dollars they took from the swap lines and stop lending in the FX swap market, the Fed will be there to step in with the repo facility.

Third, the swap lines, combined with the fact that foreign central banks broadcast dollars through cross-currency repos makes foreign sovereign bonds and U.S. dollars fungible!

BTPs beat any other type of collateral banks can pledge at the ECB and at central banks that accept collateral beyond local sovereign bonds – for example the BoE and the SNB – as they yield better than any other sovereign collateral sitting on a bank's balance sheet, and their price is "protected" by the ECB. That, and the fungibility of BTPs with dollars should ensure strong demand for BTPs from bank portfolios for the foreseeable future (note that neither BTPs nor bonos were hit during last week's global bond market selloff).

So stay calm, wash your hands and carry on...

It's [singularity](#).

It's [war finance](#).

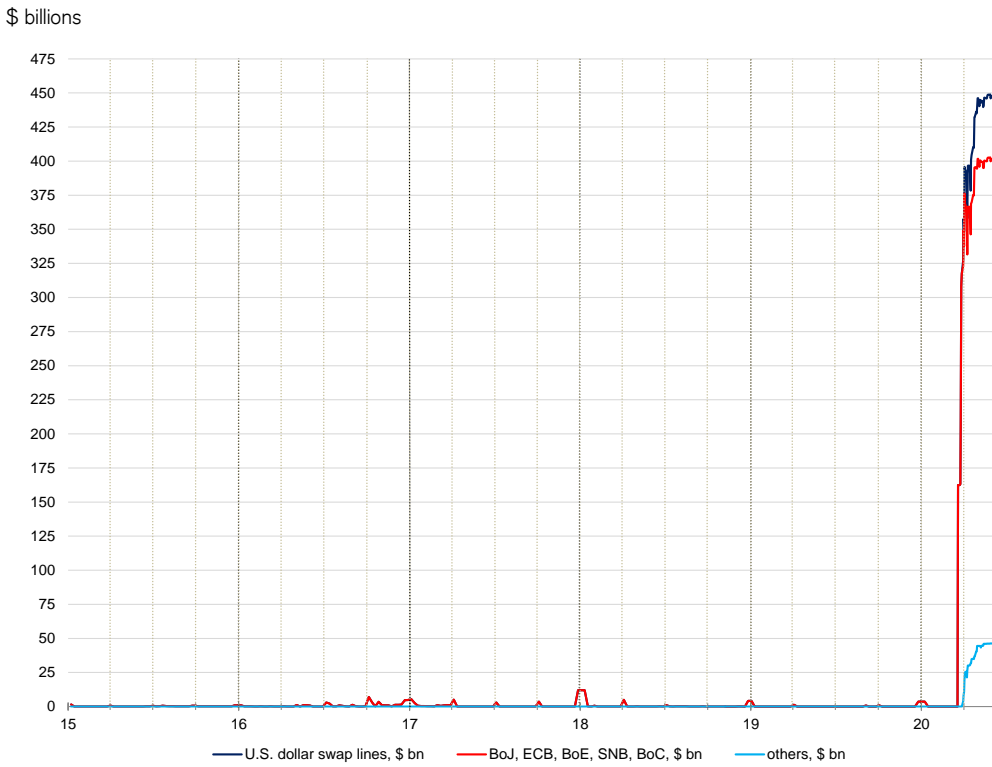
It's a [pancake party](#)...

...where chunks of hazelnuts become hazelnut cream in an instant with standing facilities: we maintain our view that U.S. dollar Libor-OIS will trade in the 10-20 bps range by July.

Let the swap line maturities begin.

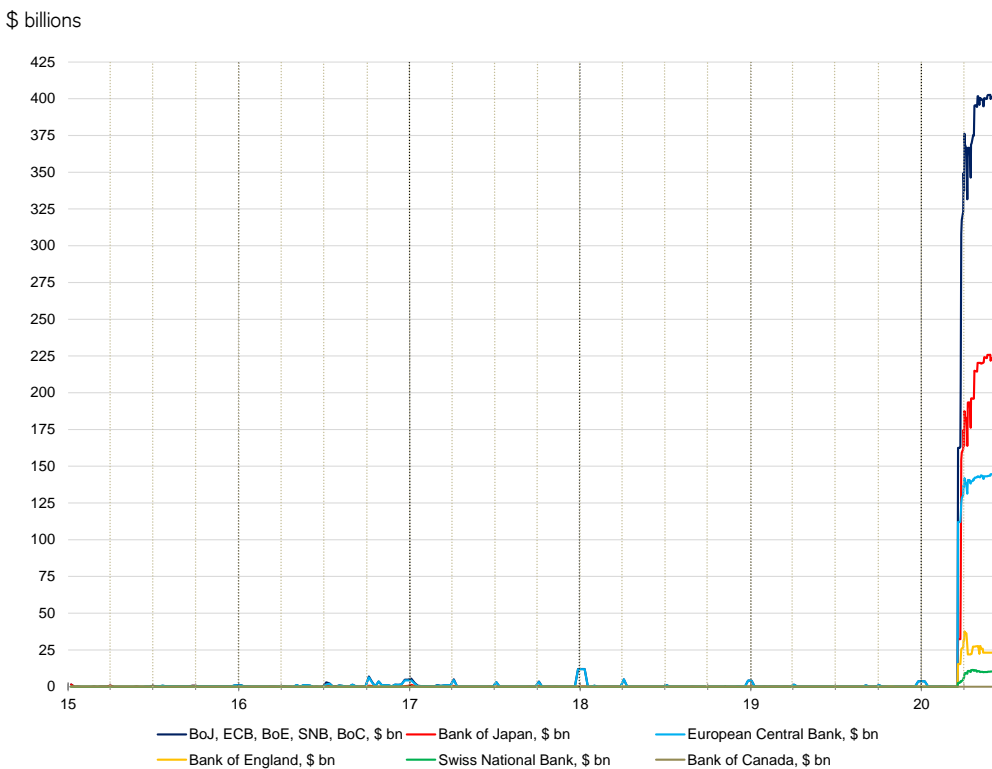


**Figure 1: The Use of the Fed's Dollar Swap Lines (1)**



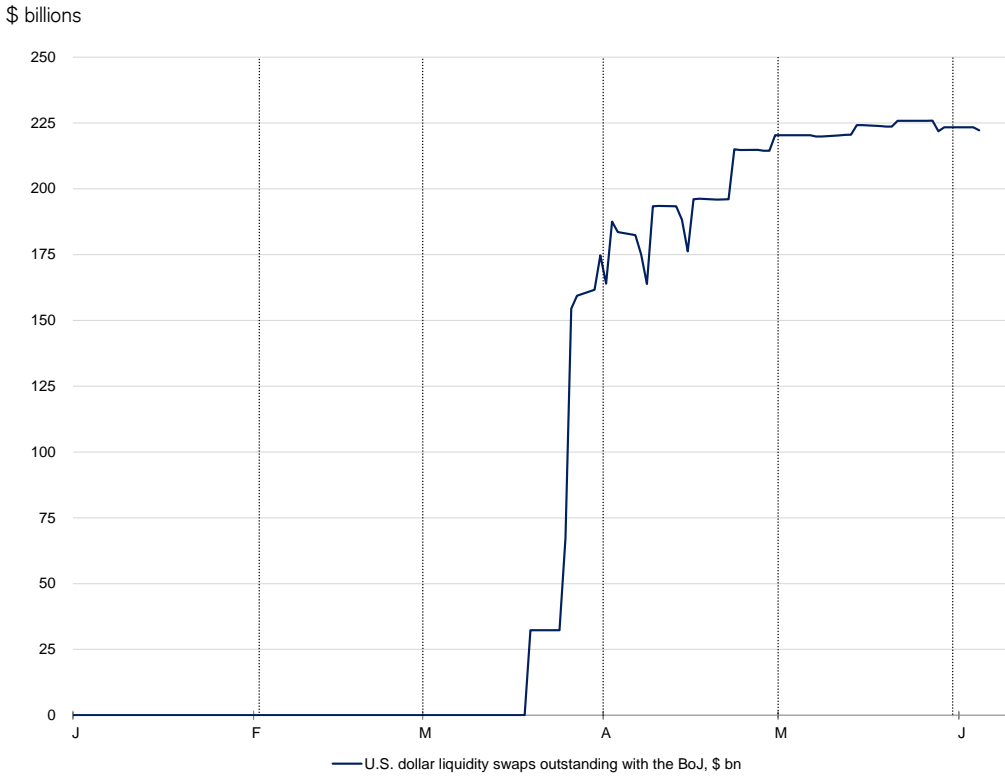
Source: FRBNY, Credit Suisse

**Figure 2: The Use of the Fed's Dollar Swap Lines (2)**



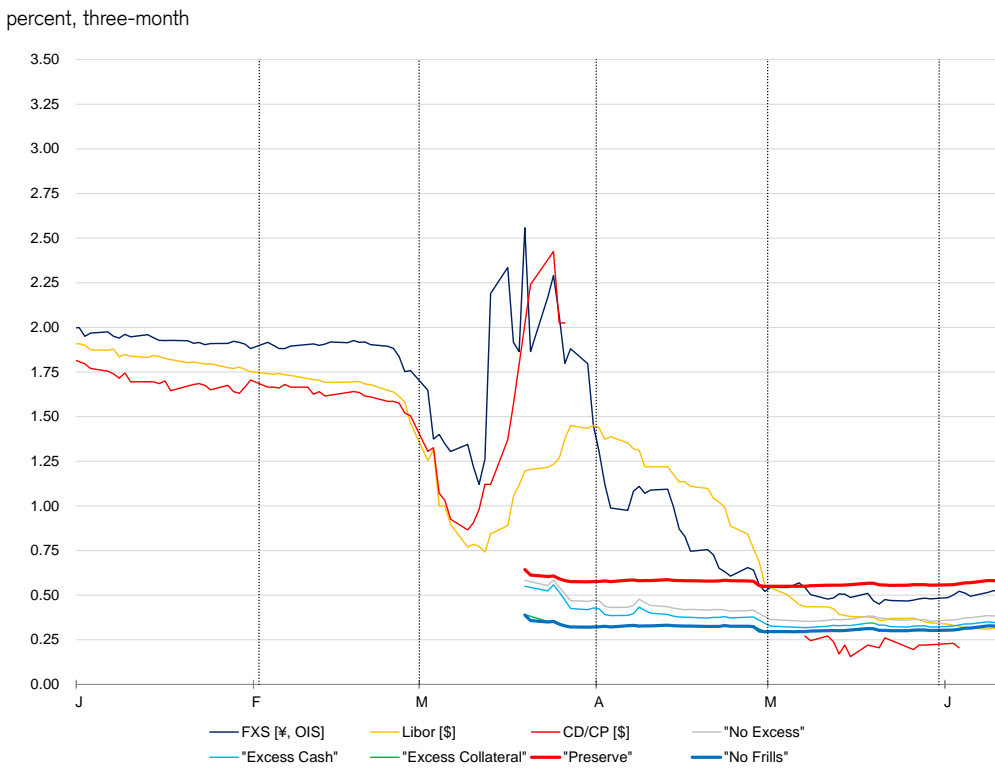
Source: FRBNY, Credit Suisse

**Figure 3: U.S. Dollar Liquidity Swaps Outstanding with the BoJ**



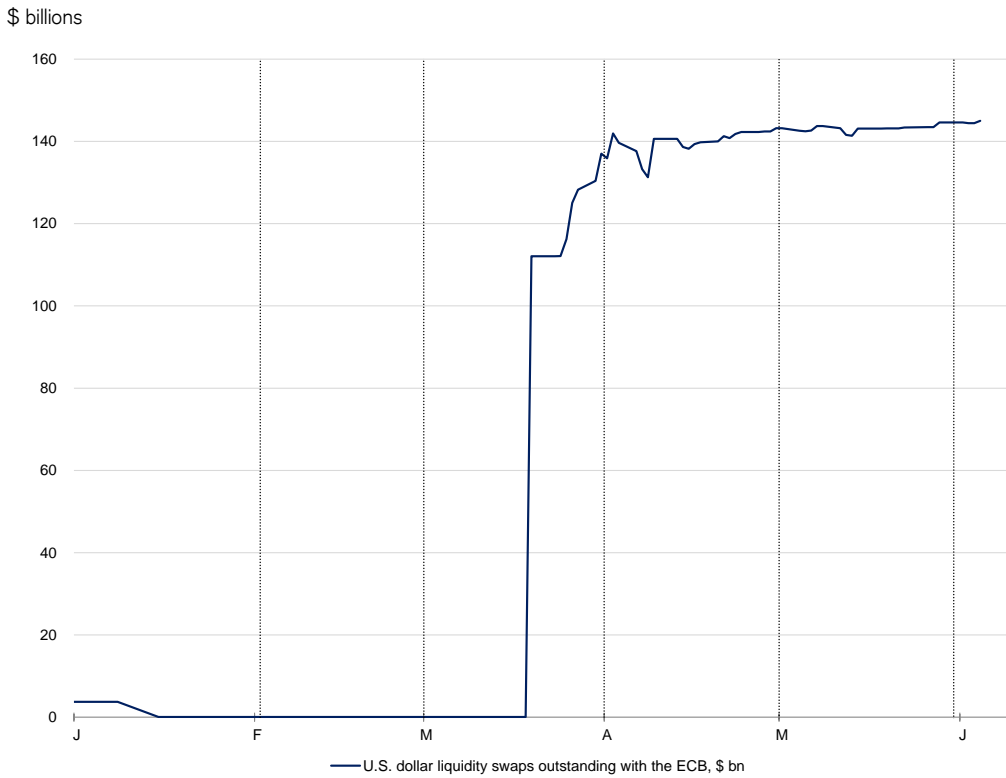
Source: FRBNY, Credit Suisse

**Figure 4: The Cost of Tapping the Swap Lines through the BoJ**



Source: the BLOOMBERG PROFESSIONAL™ service, Credit Suisse

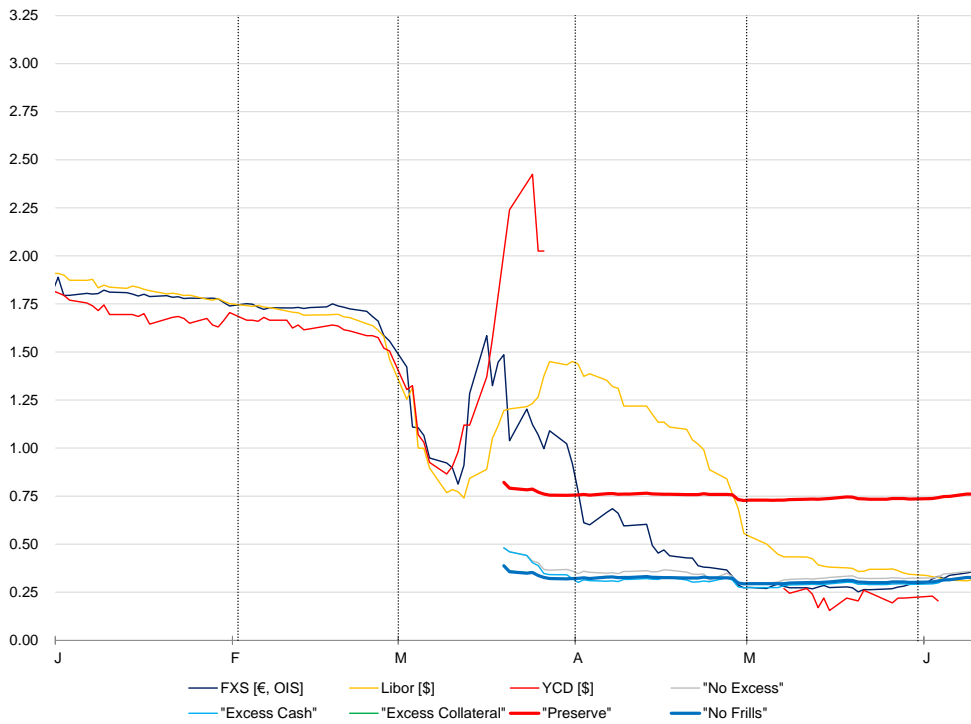
**Figure 5: U.S. Dollar Liquidity Swaps Outstanding with the ECB**



Source: FRBNY, Credit Suisse

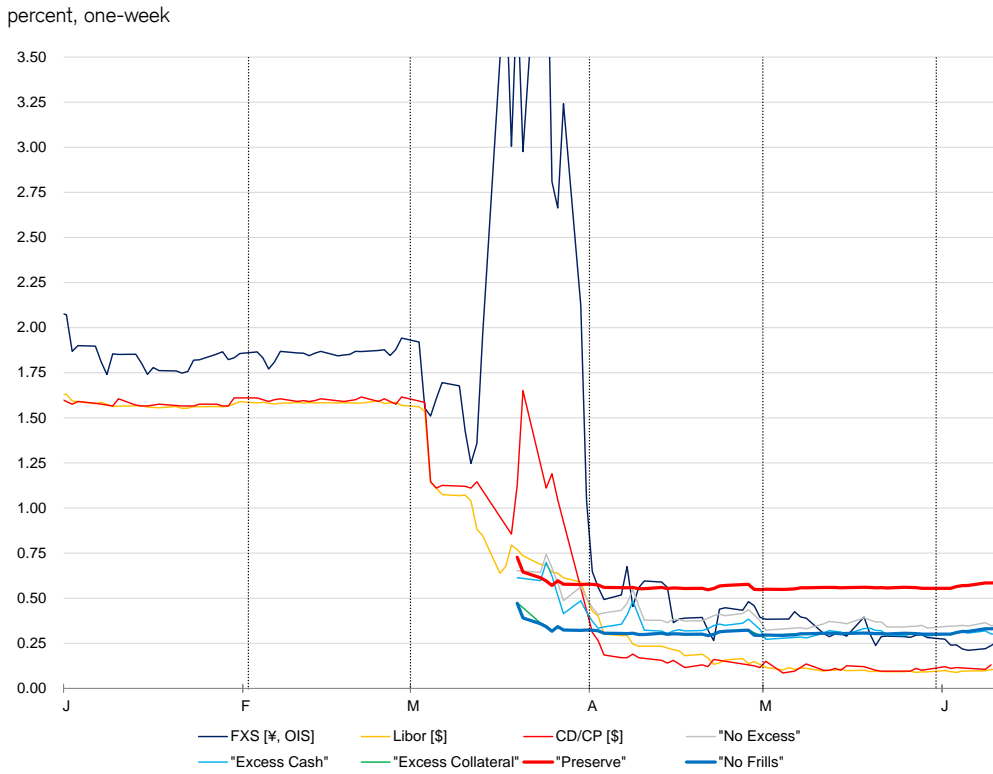
**Figure 6: The Cost of Tapping the Swap Lines through the ECB**

percent, three-month, using OATs as collateral



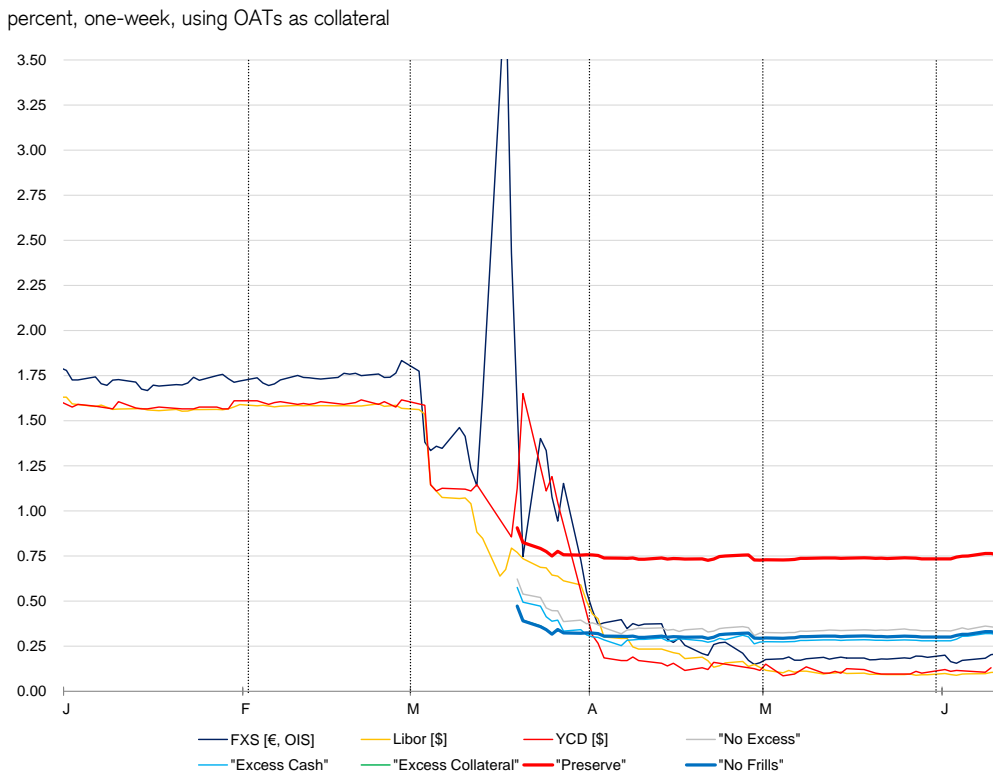
Source: the BLOOMBERG PROFESSIONAL™ service, Credit Suisse

**Figure 7: The Cost of Tapping the Swap Lines through the BoJ**



Source: the BLOOMBERG PROFESSIONAL™ service, Credit Suisse

**Figure 8: The Cost of Tapping the Swap Lines through the ECB**



Source: the BLOOMBERG PROFESSIONAL™ service, Credit Suisse



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